### **TITLE 1. ADMINISTRATION**

## **DEPARTMENT OF GENERAL SERVICES**

## **Emergency Regulation**

<u>Title of Regulation:</u> 1VAC30-150. Regulations for Public Use of Robert E. Lee Monument, Richmond, VA (adding 1VAC30-150-10 through 1VAC30-150-50).

Statutory Authority: §§ 2.2-1100 and 2.2-1102 of the Code of Virginia.

Effective Dates: November 17, 2017, through May 16, 2019.

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#### Preamble:

Section 2.2-4011 A of the Code of Virginia states that regulations that an agency finds are necessitated by an emergency situation may be adopted upon consultation with the Attorney General, which approval shall be granted only after the agency has submitted a request stating in writing the nature of the emergency, and the necessity for such action shall be at the sole discretion of the Governor.

The emergency action establishes the regulations for public use of the Robert E. Lee Monument located at 1700 Monument Avenue in the City of Richmond.

### CHAPTER 150

# REGULATIONS FOR PUBLIC USE OF ROBERT E. LEE MONUMENT, RICHMOND, VA 1VAC30-150-10. Purpose, applicability, and definitions.

The Robert E. Lee Monument, located at 1700 Monument Avenue, is the largest monument on the City of Richmond's Monument Avenue. The 60-foot high statue, composed of a granite base and 14-foot tall bronze equestrian statue of Robert E. Lee, stands in the middle of Lee Circle, a traffic circle at the intersection of Monument Avenue and Allen Avenue. The purpose of this chapter is to establish and codify regulations governing the use of this state-owned property. This chapter applies to the Lee Monument.

The following word or term when used in this chapter shall have the following meaning unless the context clearly indicates otherwise:

"Lee Monument" means the statue of Robert E. Lee and the surrounding 25,000 square feet of state-owned property located at 1700 Monument Avenue in the City of Richmond. The Lee Monument does not include the abutting sidewalk or streets, which are the property of the City of Richmond.

### **1VAC30-150-20.** General rules.

The following rules apply to any person including permit applicants and permit holders at the Lee Monument.

- 1. The Lee Monument shall be closed to the public from sunset each night until sunrise the following morning.
- 2. Any event that is expected to draw 10 or more participants requires a special event permit.
- 3. The maximum occupancy of the Lee Monument is 500 persons.

- 4. There shall be no motor vehicles on the Lee Monument at any time.
- 5. No banners, flags, posters, or other objects shall be placed on or affixed to the statue itself.
- 6. No persons shall climb on the statue itself. This provision also applies to the steps of the statue.
- 7. Unlawful activity is prohibited.

# 1VAC30-150-30. Rules regarding permitted events.

A. All permitted events must be coordinated with the City of Richmond to ensure that such event will not interfere with major vehicular traffic within the traffic circle. The areas surrounding the Lee Monument are residential zones. In conjunction with § 18.2-419 of the Code of Virginia and the City of Richmond's noise ordinance level restrictions, events at the grounds may only occur during the following hours, unless the times referenced in this subsection conflict with subdivision 1 of 1VAC30-150-20:

- 1. Monday through Friday: 9 a.m. to 4 p.m. and 7 p.m. to 9 p.m.
- 2. Saturday: 9 a.m. to 9 p.m.
- 3. Sunday: 2 p.m. to 9 p.m.
- B. Permitted events may last a maximum of two hours, with an additional 30 minutes to set up and 30 minutes to break down the event. If the City of Richmond will require road closure, permitted events will be authorized to last one hour, with an additional 30 minutes to set up and 30 minutes to break down the event. Permitted events shall not exceed these time parameters.
- C. The following items and activities are prohibited on the Lee Monument, and any violation will result in an immediate revocation of the permit and removal from the Lee Monument:
  - 1. Weapons: any pistol, rifle, shotgun, or other firearm of any kind, whether loaded or unloaded, air rifle, air pistol, paintball gun, paintball rifle, explosive, blasting cap, knife, hatchet, ax, slingshot, blackjack, metal knuckles, mace, iron buckle, ax handle, chains, crowbar, hammer, or any club, bludgeon, or any other instrumentality used, or intended to be used, as a dangerous weapon.
  - 2. Bricks, stones, rocks, or pieces of asphalt or concrete.
  - 3. Glass bottles, glass jars, or glass containers of any kind.
  - 4. Tents, tables, scaffolding, or staging.
  - 5. Penetration of the ground by any object.
  - 6. Stick-holding placards.
  - 7. Solicitations, sales, collections, or fundraising activities.
  - 8. Food, alcohol, or beverages of any type.
  - 9. Auxiliary and portable lights.
  - 10. Open air burning. Hand-held candles with drip guards are acceptable.
  - 11. The use of unmanned aircraft systems (drones).
  - 12. Hazardous, flammable, or combustible liquids or materials.
  - 13. Animals, except service animals that are individually trained to do work or perform tasks for people with disabilities.
  - 14. Fossil-fuel powered generators.

- 15. Any mask, hood, or other device whereby a substantial portion of the face is hidden or covered unless otherwise permitted by law.
- D. Nothing in this chapter shall prohibit a disabled person from carrying, possessing, or using a wheelchair, cane, walker, or similar device necessary for providing mobility so that the person may participate in a permitted event.
- E. Nothing in this chapter shall prohibit certified law-enforcement officers or other public safety officials acting in their official capacity from carrying or possessing materials, weapons, or devices used in the performance of law-enforcement duties.
- F. Certain portions of subsections A, B, and C of this section may not apply to established events that have been approved for more than three consecutive years within the Commonwealth or the City of Richmond permitting processes prior to the enactment of this regulation.

## 1VAC30-150-40. Special event permit process.

- A. Requests for a special event permit must be submitted in writing, on the forms required by the Department of General Services, and must be submitted to the Director of the Division of Engineering and Buildings at least 45 days prior to the requested event date.
  - B. All applications shall contain at a minimum, the following information:
    - 1. Type and purpose of event, meeting, or function.
    - 2. Name, address, telephone numbers, and email address of the applicant.
    - 3. Name of the organization, date of origin, status (corporation, unincorporated association, partnership, nonprofit corporation, etc.), address, and telephone numbers. If applicable, the federal tax ID number, registered agent's address, telephone numbers, and email address.
    - 4. Organization's primary point of contact, to include name, title, permanent address, telephone numbers, and email addresses.
    - 5. Organization's primary and alternative point of contact who will be on-site at the Lee Monument for the event, to include name, address, telephone numbers, and email addresses. The organization's on-site primary point of contact shall be responsible for the conduct of participants at the event.
    - 6. If the event is designed to be held by, on behalf of, or for any person other than the applicant, the applicant shall file with the director written documentation from the person or organization seeking to host the event, authorizing the applicant to apply for the permit on behalf of the person or organization.
    - 7. The estimated number of participants for the event. The maximum occupancy for the Lee Monument is 500 persons.
    - 8. Requested date and start and end times.
    - 9. Whether the event is being advertised, to include advertising on social media platforms.
    - 10. Proof that all needed permits have been submitted to the City of Richmond, to include a road closure permit if necessary. The applicant understands that if the City of Richmond will require road closure, authorized events will be permitted to last one hour, with an additional 30 minutes to set up and 30 minutes to break down the event. All events will begin at the agreed upon time and must fall within the allowable time periods addressed in this section.
    - 11. List of requested items or equipment to be used during the event.
- C. Notwithstanding the 45-day requirement for a special event permit, the applicant may apply for a permit for an event that is proposed to be conducted in less than six days, provided:

- 1.The applicant submits a completed special event permit application in accordance with this chapter.
- 2. A showing by the applicant, in writing, clearly describing why the circumstances giving rise to the proposed event did not reasonably allow the applicant to apply for a permit within the 45-day time period.
- 3. The event has not been planned for more than six days in advance of the proposed event.
- 4. Proof that all needed permits have been submitted to the City of Richmond, to include a road closure permit if necessary. The applicant understands that if the City of Richmond will require road closure based on the size of the event, authorized events will be permitted to last one hour, with an additional 30 minutes to set up and 30 minutes to break down the event. All events will begin at the agreed upon time and must fall within the allowable time periods addressed in this section.
- D. Permit applications may be submitted up to one year in advance of the proposed event. The Director of the Division of Engineering and Buildings shall not grant final approval until proof that a permit has been approved by the City of Richmond, to include a road closure permit if necessary.
- E. The Director of the Division of Engineering and Buildings shall take action on all permit applications within 10 business days of receiving a special event permit application, and within three business days of receiving a special event permit that is proposed to be conducted within six days of the application as outlined in subsection C of this section. All actions by the director are pending proof of a final determination from the City of Richmond on whether any permits, to include a road closure permit, are required by the city. If any permits are required by the city, the applicant shall be required to furnish proof to the director that the proper permits have been obtained.
  - F. The Director of Engineering and Buildings (director) shall deny a request for a permit if:
    - 1. Another application has been previously submitted with a request for the same date and time;
    - 2. Upon advisement from law enforcement, the director determines that approving the permit and allowing the event to occur would pose a significant threat to public safety;
    - 3. Any of the conditions are not agreed to by the applicant;
    - 4. The director concludes that the event could not possibly conform to the conditions prescribed in this chapter;
    - 5. Any of the information contained in the application is found to be false or inaccurate; or
    - 6. The City of Richmond denies a needed permit.
- G. If a permit request is denied, the director shall send, in writing, an explanation of why the event permit was denied and if applicable, provide the applicant with alternative times or dates.
- H. If a permit is denied due to a preexisting application for the same time and date, the director shall notify the applicant if the originally requested date and time become available.
- <u>I.</u> Authorization for the use of the Lee Monument will be set forth in a letter addressed to the <u>applicant.</u>
- J. The director or his designee may contact the applicant and the event organizer at any time to discuss or clarify the contents of the application or any additional conditions or restrictions to be applied.

# 1VAC30-150-50. Permit holder responsibilities.

- A. The event organizer is responsible for providing a safe and secure event and may be required to provide general security, crowd control, and assistance to participants based on the size of the event. If general security is required, it shall be provided by law-enforcement personnel licensed by the Commonwealth of Virginia.
- B. By submitting an application for a special event permit under this chapter, the applicant understands the following statements and conditions and agrees to comply with all rules, conditions, and restrictions:
  - 1. The applicant agrees to all prohibitions and restrictions identified in this chapter;
  - 2. The applicant and organization agree to indemnify the Commonwealth of Virginia against any loss or damage to the monument that may occur in connection with the applicant or event organizer's use of the property;
  - 3. The applicant agrees to leave the premises clean and orderly. The applicant will provide a waste management plan and a point of contact for the plan;
  - 4. The applicant and participants agree to obey all state and local laws and ordinances;
  - 5. The applicant agrees to notify law enforcement, to include the Division of Capitol Police, if any unlawful activities occur during the permitted event. In addition to 9-1-1, the applicant should call the Capitol Police emergency number at (804) 786-4357. For nonemergencies, applicants should call (804) 786-2568;
  - <u>6. Unlawful activities will be handled by law enforcement, to include the Division of Capitol</u> Police; and
  - 7. The applicant shall be required to notify the Director of the Division of Engineering and Buildings of any changes to the information contained in the permit application as soon as practicable.
- C. Violations of this chapter shall result in immediate revocation of the permit by the Director of the Division of Engineering and Buildings or his designee, and in the event such revocation occurs, all participants shall be required to immediately vacate the monument. Failure of any person to immediately vacate the monument after proper notice shall be considered trespassing in violation of § 18.2-119 of the Code of Virginia.

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